



# Department of Defense INSTRUCTION

NUMBER 4140.63

August 5, 2008

*Incorporating Change 1, April 14, 2015*

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USD(AT&L)

SUBJECT: Management of DoD Clothing and Textiles (Class II)

References: See Enclosure 1

1. PURPOSE. In accordance with the authority in DoD Directive 5134.01 (Reference (a)) and consistent with DoD Directive 5105.22 (Reference (b)), this Instruction:

- a. Prescribes ~~authority~~, policy, and *assigns* responsibilities for management of the DoD clothing and textiles (Class II) commodity in peacetime and across the spectrum of military operations.
- b. Directs the establishment of the Joint Clothing and Textiles Governance Board (*JCTGB*).
- c. *Establishes policy and provides guidance regarding the development and fielding of Military Service-specific combat and camouflage utility uniforms and families of uniforms in accordance with section 352 of Public Law 113-66 (Reference (c)).*

2. APPLICABILITY AND SCOPE. This Instruction:

- a. Applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities in the Department of Defense (hereafter referred to collectively as the "DoD Components").
- b. Applies to all logistical functions for materiel support of clothing and textiles for the Military Services.
- c. Includes Government clothing and textiles personal items, organizational clothing, and individual equipment that belong to the organization and not to the person using it.
- d. Excludes clothing and textiles purchased with non-appropriated funds and Service-specific gear such as nuclear, biological, and chemical defense equipment, specialized fire-fighting equipment, and parachutes.

*e. Includes camouflage ground combat uniforms, camouflage ground combat utility uniforms, camouflage utility uniforms, existing camouflage uniforms, families of uniforms, new uniforms, or pattern design in accordance with Reference (c).*

~~3. DEFINITION. DoD clothing and textiles (Class II). For the purpose of this Instruction, Government clothing and textile personal items including dress uniforms, work uniforms, belts, undergarments, and organizational clothing and individual equipment.~~

43. POLICY. It is DoD policy that:

a. The procurement, management, and supply of clothing and textiles materiel shall be coordinated and performed on a DoD-wide basis by the Director, Defense Logistics Agency (DLA), in accordance with applicable law and DoD policy.

b. The Secretaries of the Military Departments shall maintain responsibility, as outlined in subtitles B, C, and D of Title 10, United States Code (Reference (*ed*)) for new clothing and textiles equipment acquisition, acquisition funding, and fielding in accordance with the management principles, policies, and procedures in DoD Directive 5000.01 (Reference (*de*)).

c. The funding and costs in support of this assignment and associated arrangements shall be identified separately and shall be visible within the DoD budget.

*d. In accordance with Reference (c), the Military Departments will not adopt any new camouflage pattern design or uniform fabric for ground combat, combat utility, utility, or family of uniforms unless the uniforms meet one or more of the following criteria:*

*(1) The new design or fabric is adopted by all Military Departments.*

*(2) A Military Department adopts a uniform or fabric already in use by another Military Department.*

*(3) The Secretary of Defense specifically grants an exception based on unique circumstances or operational requirements.*

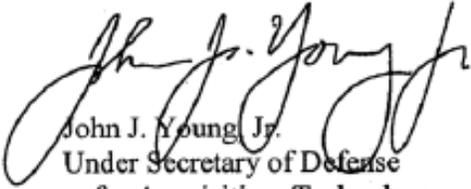
*(4) The uniform pattern design or fabric change is permitted by statute or exception referred to in paragraphs 3d (1), (2), or (3).*

54. RESPONSIBILITIES. See Enclosure 2.

~~6. INFORMATION REQUIREMENTS. The reporting requirements in this Instruction are exempt from licensing according to paragraph C4.4.2. of DoDM 8910.1 M (Reference (e)).~~

75. RELEASABILITY. ~~UNLIMITED. This Instruction is approved for public release. Copies may be obtained through the Internet from the DoD Issuances Web Site at <http://www.dtic.mil/whs/directives>.~~ **Cleared for public release.** *This instruction is available on the Internet from the DoD Issuances Website at <http://www.dtic.mil/whs/directives>.*

86. EFFECTIVE DATE. This Instruction is effective ~~immediately:~~ *August 5, 2008.*



John J. Young Jr.  
Under Secretary of Defense  
for Acquisition, Technology and Logistics

Enclosures

1. References
2. Responsibilities

*Glossary*

ENCLOSURE 1

REFERENCES

- (a) DoD Directive 5134.01, "Under Secretary of Defense for Acquisition, Technology, and Logistics (USD(AT&L))," December 9, 2005, *as amended*
- (b) DoD Directive 5105.22, "Defense Logistics Agency (DLA)," May 17, 2006
- (c) *Section 352 of Public Law 113-66, "National Defense Authorization Act for Fiscal Year 2014," December 26, 2013*
- (~~e~~) Subtitles B, C, and D of Title 10, United States Code
- (~~e~~) DoD Directive 5000.01, "The Defense Acquisition System," May 12, 2003
- (~~e~~) ~~DoD 8910.1-M, "Department of Defense Procedures for Management of Information Requirements," June 30, 1998~~
- (f) DoD Directive 5134.12, ~~"Deputy Under Secretary of Defense for Logistics and Material Readiness (DUSD(L&MR))," "Assistant Secretary of Defense for Logistics and Material Readiness (ASD(L&MR)),"~~ May 25, 2000, *as amended*
- (g) ~~DoD 4140.1-R, "Supply Chain Management Regulation," May 23, 2003~~ *DoD Manual 4140.01, "DoD Supply Chain Material Management Procedures," February 10, 2014*
- (h) DoD Directive 5158.04, "United States Transportation Command (USTRANSCOM)," July 27, 2007, *as amended*
- (i) DoD Instruction 3110.06, "War Reserve Materiel (*WRM*) Policy," June 23, 2008

ENCLOSURE 2

RESPONSIBILITIES

1. UNDER SECRETARY OF DEFENSE FOR ACQUISITION, TECHNOLOGY, AND LOGISTICS (USD(AT&L)). The USD(AT&L), consistent with Reference (a), shall establish DoD policy and develop implementing guidance in appropriate DoD issuances on all matters relating to the clothing and textiles supply chain.

2. ~~DEPUTY UNDER SECRETARY OF DEFENSE FOR LOGISTICS AND MATERIEL READINESS (DUSD(L&MR))~~. ASSISTANT SECRETARY OF DEFENSE FOR LOGISTICS AND MATERIEL READINESS (ASD(L&MR)). The ~~DUSD(L&MR)~~ ASD(L&MR), under the authority, direction, and control of the USD(AT&L) and consistent with DoD Directive 5134.12 (Reference (f)), shall:

- a. Oversee the clothing and textiles support activities of the Director, DLA.
- b. Ensure development of logistics plans to support clothing and textiles operations in all environments.

3. DIRECTOR, DLA. The Director, DLA, under the authority, direction, and control of the ~~DUSD(L&MR)~~ ASD(L&MR) shall:

a. ~~To e~~Ensure collaboration and DoD-wide integration of clothing and textiles activities, establish and chair ~~the a Joint Clothing and Textiles Governance Board (JCTGB)~~ that includes representation from the Military Services and other DoD Components as required to ensure proper support to the warfighter. Convene the Board at least annually and ~~oversee the development of a~~ *revise the JCTGB* charter, outlining its roles and responsibilities, *to include developing and overseeing the registry and enrollment process for all Military Service combat and utility camouflage uniforms in use and planned for use.*

b. Work closely with the Military Services to plan for, procure, store, and supply clothing and textiles at authorized levels to support the full spectrum of military operations. Deliver items to locations as agreed to by the Military Services and the ~~Commanders of the Combatant Commands~~ *Combatant Commanders*, through the Chairman of the Joint Chiefs of Staff.

c. In coordination with the Chairman of the Joint Chiefs of Staff and the Secretaries of the Military Departments, develop and implement plans, procedures, and DLA resource requirements for clothing and textiles support.

d. Develop and execute logistics strategies that integrate the Military Services, suppliers, materials, and products in support of Military Service life-cycle management of clothing and textiles (Class II) items. Ensure duplicate efforts are minimized.

e. Proof and maintain specifications that promote stability of designs developed by the Military Services and ensure producibility for the industrial base. Ensure that changes to specifications are coordinated with the Military Service life-cycle managers for the items.

f. Collaborate procurement transition for newly fielded items with the developing Military Service as soon as practicable after an item is introduced. In conjunction with the developing Military Service, assess item readiness for procurement transition at a time mutually agreeable to the respective parties.

g. Coordinate with commercial sources as necessary to promote a viable industrial base to support fulfillment of production and inventory requirements.

h. Participate as an advisor on joint Service boards and committees established to facilitate research, development, and inter-Service product standardization opportunities.

i. Collaborate with the Military Services to resolve issues with the military clothing sales stores and Service exchanges.

j. Establish strategic alliances to support other Federal agencies.

k. Develop and implement enterprise-level metrics (e.g., performance-based agreements) for the management of clothing and textiles support to monitor performance and identify areas needing improvement (e.g., stock availability and customer wait time).

l. Coordinate with the Military Services to resolve conflicts in priorities among the Services and other DoD Components. In situations where the issue cannot be resolved, work through the Joint Materiel Priorities and Allocations Board to establish, modify, or recommend priorities for allocating materiel assets in accordance with paragraph 6 of ~~2.5. of Appendix 7 to DoD 4140.1-R~~ *Volume 8 of DoD Manual 4140.01* (Reference (g)).

m. Ensure pertinent information systems interface with Military Service information systems to enable seamless visibility and supply and financial accountability of assets and costs.

n. Provide appropriate management and performance-related information and reports annually or as required to the Military Services and to the ~~Commanders of the Combatant Commands~~ *Combatant Commanders*, through the Chairman of the Joint Chiefs of Staff, to facilitate information awareness and improvement of overall operations.

~~—o. Maintains a uniform registry, under the purview of the JCTGB, for all existing camouflage ground combat, combat utility, utility, and families of uniforms and uniforms planned for use.~~

4. SECRETARIES OF THE MILITARY DEPARTMENTS. The Secretaries of the Military Departments shall:

a. Exercise Service responsibilities as the life-cycle managers for clothing and textiles (Class II) items in accordance with subtitles B, C, and D of Reference (*ed*) and for new clothing and textiles items in accordance with References (*de*) and *Volume 9 of Reference (g)*.

b. Provide timely estimates of requirements and other pertinent information to the Director, DLA, regarding the types and quantities of clothing and textiles to be procured and delivered across the full spectrum of military operations.

(1) Coordinate operational requirements and sourcing with the Director, DLA, to minimize duplication or redundancy.

(2) Coordinate peacetime and contingency strategic and theater distribution requirements and in-transit visibility with the Commander, United States Transportation Command (USTRANSCOM), as the Distribution Process Owner (DPO) in accordance with DoD Directive 5158.04 (Reference (h)). Resolve any mission overlap issues with the DPO and the Director, DLA.

c. Develop, program, and coordinate the budget for intra-Service clothing and textiles support, including research and development, in support of Combatant Commander operational plans.

d. Develop and execute logistics life-cycle management strategies that integrate the Military Services, DLA, suppliers, materials, and products in the acquisition of clothing and textiles (Class II) items.

e. Develop and promulgate intra-Service clothing and textiles employment and support doctrine that is consistent with joint doctrine.

f. Maintain and protect war reserve stocks in accordance with DoD Directive 3110.06 (Reference (i)).

g. Develop and maintain specifications for Service and joint clothing and textiles (Class II) items throughout the product life cycle.

h. Appoint a representative to the ~~Joint Clothing and Textiles Governance Board JCTGB~~.

i. Collaborate procurement transition for newly fielded items with DLA as soon as practicable after an item is introduced. In conjunction with the Director, DLA, assess item readiness for procurement transition at a time mutually agreeable to the respective parties.

j. Assess clothing and textiles support for effectiveness and efficiency in meeting requirements; make appropriate recommendations for improvements.

*k. Collaborate with the Combatant Commanders, including United States Special Operations Command (USSOCOM), to ensure new camouflage ground combat, combat utility, utility, and families of uniforms meet geographic and operational requirements of the Combatant*

*Commanders.*

*l. Incorporate joint criteria in all new requirements documents for camouflage ground combat, combat utility, utility, and families of uniforms.*

*m. Collaborate with other Military Departments to assess and develop new technologies that can be incorporated into future camouflage ground combat, combat utility, utility, and families of uniforms to improve warfighter survivability.*

*n. Ensure new camouflage ground combat, combat utility, utility, and families of uniforms achieve interoperability with all components of individual warfighter systems, including body armor, organizational clothing and individual equipment, and other individual protective systems.*

*o. Register all existing uniforms, and uniforms planned for use, in the registry managed by DLA under the purview of the JCTGB.*

*p. Make engineering modifications to existing uniforms and fabrics to improve performance. Examples include, but are not limited to, power harnessing or generating textiles, flame resistant fabrics, and anti-vector, anti-microbial, and antibacterial treatments.*

*q. Make cosmetic Service-specific uniform modifications to include, but not limited to, insignias, pocket orientation, closure devices, inserts, and undergarments.*

*r. Field ancillary uniform items, including headwear, footwear, body armor, and other such items.*

*s. Develop and issue vehicle crew uniforms.*

*t. Continue fielding or using existing Service-specific or operation-specific uniforms as long as they meet operational requirements.*

*u. As required, develop uniforms for use by personnel assigned to or operating in support of USSOCOM.*

5. CHAIRMAN OF THE JOINT CHIEFS OF STAFF. The Chairman of the Joint Chiefs of Staff shall:

a. Provide guidance to the Combatant Commanders on clothing and textiles support for operational plans.

b. Ensure that the Combatant Commanders assess the adequacy of clothing and textiles support for deployed forces.

c. Develop, in conjunction with the Military Services as appropriate, joint doctrine for the

employment of clothing and textiles resources.

d. Monitor the Program Objective Memorandum and budget submissions of the Secretaries of the Military Departments to ensure programmed resources support major defense acquisition and joint potential designators of Joint Requirements Oversight Council Special Interest program requirements.

6. ~~COMMANDERS OF THE COMBATANT COMMANDS~~*COMBATANT COMMANDERS*.

The ~~Commanders of the Combatant Commands~~*Combatant Commanders*, through the Chairman of the Joint Chiefs of Staff, shall:

a. Identify required clothing and textiles support to the Director, DLA, for the planning, deployment, execution, and reconstitution phases of military operations.

b. Within their respective areas of responsibility, consolidate requirements and provide timely estimates to the Director, DLA, regarding the types and quantities of clothing and textiles to be procured and delivered to support planned or assigned military operations.

7. COMMANDER, USTRANSCOM. The Commander, USTRANSCOM, as the DPO, shall oversee the overall effectiveness, efficiency, and alignment of DoD-wide clothing and textiles distribution activities in accordance with Reference (h).

GLOSSARY

PART I. ABBREVIATIONS AND ACRONYMS

<i>ASD(L&amp;MR)</i>	<i>Assistant Secretary of Defense for Logistics and Materiel Readiness</i>
<i>DLA</i>	<i>Defense Logistics Agency</i>
<i>DPO</i>	<i>distribution process owner</i>
<i>JCTGB</i>	<i>Joint Clothing and Textiles Governance Board</i>
<i>USD(AT&amp;L)</i>	<i>Under Secretary of Defense for Acquisition, Technology, and Logistics</i>
<i>USSOCOM</i>	<i>United States Special Operations Command</i>
<i>USTRANSCOM</i>	<i>United States Transportation Command</i>

PART II. DEFINITIONS

*These terms and definitions are for the purposes of this instruction.*

*camouflage ground combat uniforms. Uniforms or family of uniforms having a camouflage pattern designed to conceal and provide a specific level of performance and protection in combat operations and other designated operating environments.*

*camouflage ground combat utility uniforms. Combat or working uniforms having a camouflage pattern designed to directly or indirectly conceal the wearer while supporting combat or non-combat military operations and in specific environments.*

*camouflage utility uniforms. Working uniforms having a camouflage or multi-color pattern design for appearance and not specifically intended for concealment. These uniforms are typically used in non-combat military operations and environments.*

*DoD clothing and textiles (Class II). Government clothing and textile personal items including dress uniforms, work uniforms, belts, undergarments, and organizational clothing and individual equipment.*

*existing camouflage uniforms. Uniforms, or families of uniforms, that have been developed by one or more of the Military Services before the enactment of Reference (i). Synonymous with pre-existing uniforms and in-use uniform.*

*family of uniforms. A type or category of ground combat, combat utility, or utility uniforms regardless of camouflage patterns or colors, with comparable design, construction, attributes, and sizing that may be used in various military operations and environment.*

*new uniforms. Any camouflage ground combat, combat utility, or utility uniform that has not been completely developed by at least one of the Military Departments on or before Reference (i) enactment. For determination purposes, any uniform or uniform component not registered as existing or in-use by Reference (i) enactment will be considered a new uniform. Synonymous with future uniform and planned uniform.*

*pattern design. The type of camouflage print and orientation of the print pattern on the uniform fabrics.*